



**Jersey Financial  
Services Commission**

# **Memorandum of Understanding**

**Between**

**Jersey Financial Services Commission**

**and**

**The Jersey Charity Commissioner**

16<sup>th</sup> February 2023

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## 1 Recitals

- 1.1 The JFSC is a statutory body established under the Financial Services Commission (Jersey) Law 1998. The JFSC's main function is the supervision of financial services providers. This includes the authorisation and supervision of collective investment funds and recognized fund functionaries under the Collective Investment Funds (Jersey) Law 1988, the licensing and supervision of banks under the Banking Business (Jersey) Law 1991, the licensing and supervision of insurance companies under the Insurance Business (Jersey) Law 1996, and the licensing and supervision of investment business, trust company business, insurance mediation business, money service business and fund services business under the Financial Services (Jersey) Law 1998. The JFSC also incorporates Jersey's Registry of Companies, Limited Partnerships and Limited Liability Partnerships.
- 1.2 The Jersey Charity Commissioner is a corporation sole established by the Charities (Jersey) Law 2014 (the Charities Law). He is appointed by the Minister and is wholly independent of the Ministry. His principal duty is to maintain a public register of charities, which latter must demonstrate continuant compliance with the charity test established by the Charities Law. In performing his functions, the Commissioner must seek in particular to act in a way that protects public trust and confidence in registered charities.
- 1.3 The Jersey Charity Commissioner and the JFSC wish to enter into this MoU in order to provide a formal basis for co-operation, including for the exchange of information and investigative assistance. The JFSC has powers to disclose information under the Financial Services (Jersey) Law 1998. The Charity Commissioner has a general function under Article 4(1)(e) the Charities Law to assist the JFSC (among others) in the discharge of its, the JFSC's, functions in relation to registered charities and entities with charitable purposes. He has a duty under Article 30(2) of the Charities Law to disclose information to the JFSC for the purpose of enabling it to discharge any of its functions under the Non-Profit Organizations (Jersey) Law 2008. The Jersey Charity Commissioner and the JFSC believe such co-operation will enable them more effectively to perform their functions.

## 2 Interpretation

- 2.1 In this MoU, unless the context requires otherwise:

"**administering**" an applicable law, regulation or requirement includes enforcing the same;

"**applicable laws, regulations and requirements**" means any law, regulation or requirement applicable in Jersey, and where the context permits, includes any rule, direction, requirement, guidance or policy made or given by or to be taken into account by an Authority;

"**Authority**" means the Jersey Charity Commissioner or the JFSC;

"**JFSC**" means the Jersey Financial Services Commission;

"**Permitted Onward Recipient**" means an agency or authority responsible for prosecuting, regulating or enforcing applicable laws, regulations and requirements falling within the areas of responsibility of the Authorities;

"**person**" means a natural person, legal entity, partnership or unincorporated association;

**"Requested Authority"** means the Authority to which a request for assistance is made under this MoU;

**"Requesting Authority"** means the Authority making a request for assistance under this MoU;

### 3 Purpose and Principles

- 3.1 The purpose of this MoU is to establish a formal basis for co-operation, including the exchange of information and investigative assistance.
- 3.2 This MoU does not modify or supersede any laws or regulatory requirements in force in, or applying in, Jersey. This MoU does not create any enforceable rights. This MoU does not affect any arrangements under other MoUs.
- 3.3 The Authorities acknowledge that they may only provide information under this MoU if permitted or not prevented under applicable laws, regulations and requirements.

### 4 Provision of Unsolicited Information

- 4.1 The Authorities may provide information, or arrange for information to be provided, on a voluntary basis even though no request has been made.

### 5 Requests for Assistance

- 5.1 If a request for assistance is made, each Authority will use its best endeavours and efforts to provide assistance to the other, subject to its laws and overall policy. Assistance may include for example:
  - 5.1.1 providing information in the possession of the Requested Authority;
  - 5.1.2 confirming or verifying information provided to it for that purpose by the Requesting Authority;
  - 5.1.3 exchanging information on or discussing issues of mutual interest.

### 6 Procedure for Requests

- 6.1 Requests for the provision of information or other assistance will be made in writing, or - in urgent cases - orally and, unless otherwise agreed, confirmed in writing within ten business days. To facilitate assistance, the Requesting Authority should specify in any written request:
  - 6.1.1 a description of the information or other assistance requested (identity of persons, specific questions to be asked, etc.);
  - 6.1.2 if information is provided by the Requesting Authority for confirmation or verification, the information and the kind of confirmation or verification sought;
  - 6.1.3 the purpose for which the information or other assistance is sought;
  - 6.1.4 to whom, if anyone, onward disclosure of information provided to the Requesting Authority is likely to be necessary and, in relation to onward disclosure to a person who is not a Permitted Onward Recipient, the purpose such disclosure would serve;
  - 6.1.5 if the request for assistance is for the purpose of actual or possible enforcement action, the matters set out in clause 1 of Appendix 1; and

- 6.1.6 any other matters specified by the Requested Authority and by the applicable laws, regulations and requirements in relation to the Requested Authority.

## 7 Assessing Requests

- 7.1 Each request for assistance will be assessed on a case-by-case basis by the Requested Authority to determine whether assistance can be provided under the terms of this MoU. In any case where the request cannot be fulfilled in part or whole, the Requested Authority will provide the reasons for not granting the assistance and consider whether there may be other assistance which can be given by itself or by any other authority in Jersey.
- 7.2 In deciding whether and to what extent to fulfil a request, the Requested Authority may take into account:
- 7.2.1 whether the request conforms with this MoU;
  - 7.2.2 whether the provision of assistance would be unduly onerous;
  - 7.2.3 if the request for assistance is for the purpose of actual or possible enforcement action, the further matter set out in clause 2 of Appendix 1;
  - 7.2.4 whether complying with the request may otherwise be prejudicial to the performance by the Requested Authority of its functions.

## 8 Contact Points

- 8.1 The Authorities will provide a list of contact points to which information or requests for information or assistance under this MoU should be directed.

## 9 Further Provisions

- 9.1 The further provisions set out in:
- 9.1.1 Appendix 1 will apply in relation to actual or possible enforcement matters;
  - 9.1.2 any other Appendices covering specific areas of financial services or specific issues, as agreed in writing by the Authorities, will apply.

## 10 Costs

- 10.1 If the cost of fulfilling a request is likely to be substantial, the Requested Authority may, as a condition of agreeing to give assistance under this MoU, require the Requesting Authority to make a contribution to costs.

## 11 Confidentiality

- 11.1 Each Authority will keep confidential requests made under this MoU, the contents of such requests, any matters arising under this MoU, including consultations, and unsolicited assistance. After consultation with the Requesting Authority, the Requested Authority may disclose the fact that the Requesting Authority has made the request if such disclosure is required to carry out the request.

- 11.2 An Authority that receives non-public information under this MoU will only disclose that information in accordance with disclosure permitted under its applicable laws, regulations and requirements. The Requested Authority's consent will be sought in good time before any voluntary disclosure by a Requesting Authority of information supplied under this MoU to another person. The Requesting Authority will comply with any restrictions set by the Requested Authority on the use of information that are agreed when the information is provided.
- 11.3 In the event that a legally enforceable demand for disclosure of information supplied under this MoU is anticipated, the Requesting Authority will notify the Requested Authority of the possibility of disclosure. If there is a legally enforceable demand for information supplied under this MoU, the Authority receiving the demand will notify the Authority that supplied the information of that demand, in whatever manner is deemed best. The Authority receiving the demand will, if requested by the other Authority, use all reasonable legal means to resist such a demand, including asserting such appropriate legal exemptions or privileges with respect to that information as may be available. Where it is not possible for the Authority receiving the legally enforceable demand to notify the other of the possibility of the onward disclosure of the information by virtue of a legal obligation, the other Authority will presume that the other would wish it to assert such appropriate legal exemptions or privileges as may be available.

## 12 Consultation

- 12.1 The Authorities will keep the operation of this MoU under review and will consult when necessary with a view to improving its operation and resolving any matters arising.
- 12.2 Both Authorities will consult in matters relating to any difficulties that may arise in relation to specific requests made pursuant to this MoU (e.g. where a request may be denied, or if it appears that responding to a request will involve a substantial cost).
- 12.3 Where the specific conduct set out in the request for assistance may constitute a breach of a law, regulation or requirement in Jersey, the Authorities will consult to determine the most appropriate means for each Authority to provide assistance.

## 13 Commencement and Termination

- 13.1 This MoU will take effect when both Authorities have signed it and will continue to have effect until terminated by either Authority's giving 30 days advance written notice to the other Authority. It may be amended by agreement in writing.
- 13.2 In the event of the termination of this MoU, information obtained under this MoU will continue to be treated confidentially in the manner prescribed in this MoU..

## 14 Publication

- 14.1 Either, or both, Authorities may make a copy of this MoU, or the text of it, publicly available.

## 15 Effective date

15.1 This Memorandum of Understanding will be effective from the date of its signing by the authorised representatives of each Authority.

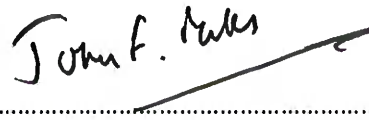
Signed on 16<sup>th</sup> February 2023

**Jersey Financial Services Commission**

**The Jersey Charity Commissioner**



**Jill Britton**  
**Director General**



**John Mills CBE**  
**Jersey Charity Commissioner**

## Appendix 1: Further Procedures for Enforcement Matters

### 1 Further details to be contained in requests for assistance

If a request for assistance as described in this MoU relates to actual or possible enforcement action, the following further details will be contained in the request:

- › a description of the conduct or suspected conduct which gives rise to the request;
- › details of the applicable law, regulation or requirement to the administration of which the request is relevant;
- › the link between the specified rule or law and the regulatory functions of the Requesting Authority;
- › the relevance of the requested assistance to the specified rule or law.

### 2 Further ground for denial of request

If a request for assistance as described in this MoU relates to actual or possible enforcement action, the following further matter may be taken into account by the Requested Authority in determining whether to fulfil the request in whole or in part:

- › whether the request would lead to the prosecution of, or the taking of disciplinary or other enforcement action against, a person who, in the opinion of the Requested Authority has already been appropriately dealt with in relation to the alleged breach, and who is the subject matter of the request.

### 3 Requests to Sit in

If, following a request from the Requesting Authority, the Requested Authority conducts an interview of any person, the Requested Authority may permit a representative of the Requesting Authority to attend such an interview and to ask questions. Such requests will be in accordance with the applicable laws, regulations and requirements of the Requested Authority. Requests for such assistance should conform to any published guidance for the making of such requests issued by the Requested Authority.

### 4 Joint Investigations

The Authorities acknowledge that, subject to confidentiality issues, an investigation, where it concerns suspected breaches of the laws administered by both Authorities, may be conducted more effectively by the establishment of a joint investigation involving members from both Authorities.

The Authority suggesting the joint investigation will advise the other Authority of the background to the request for a joint investigation, and liaise with the other Authority to determine the likely objectives of the joint investigation, the expected resources required and the approximate duration of the proposed joint investigation. Each Authority will advise the other as soon as possible as to whether it will agree to such an investigation.

If the Authorities agree to take part in a joint investigation, an agreed initial action plan will be prepared setting out, among other things, the objectives, expected duration, funding, publicity and accountability arrangements, management of the joint investigation, and allocation of responsibilities.



## **5 Rights of persons preserved**

Any person providing testimony, information or documents as a result of a request made under this MoU will be entitled to all the rights and protections of the laws of Jersey.